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5 6	Attorneys for Plaintiff OMNIPOINT COMMUNICATIONS, INC	OP Document 1 Filed 03/20/2008 Page 1 of 16		
7 8	Case 2:08-cv-01881-GAF-			
9	I MITED STATES	ra		
10		S DISTRICT COURT ICT OF CALIFORNIA		
11		CACENO		
12	OMNIPOINT COMMUNICATIONS, INC., a Delaware corporation, d/b/a T-MOBILE,	CASE NO.: CV08-01881 GAF (OPx)		
13	Plaintiff,	COMPLAINT FOR:		
14	VS.	(1) Violation of 47 U.S.C.		
15	CITY OF SAN BERNARDINO; COMMON COUNCIL OF THE CITY OF	§ 332(c)(7)(B)(iii);		
16	INCLUSIVE	(2) Violation of 47 U.S.C. § 332(c)(7)(B)(i)(I);		
17	Defendants.	(3) Violation of Supremacy Clause;		
18		(4) Declaratory Relief; and		
19		(5) Writ of Mandate		
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Plaintiff Omnipoint Communications, Inc. ("Omnipoint"), d/b/a T-Mobile, alleges as follows:

BRIEF SUMMARY

1. Omnipoint brings this action to seek redress for the defendants' violation of the Federal Telecommunications Act of 1966 ("Telecom Act"), arising from defendants' denial of Omnipoint's application for a permit to install, maintain, and operate a wireless telecommunications facility at 1838 West Baseline Street, San Bernardino, California.

JURISDICTION AND VENUE

2. The Court has jurisdiction over this matter pursuant to 28 U.S.C. §§ 1331, 1337, 1367(a) and 2202, and 47 U.S.C. § 332. Venue is proper in this Court under 28 U.S.C. § 1391(b) in that the defendants reside in this district and a substantial part of the events or omissions giving rise to the claims herein occurred in this district.

THE PARTIES

- 3. Plaintiff Omnipoint Communications, Inc. is a corporation duly organized and operating under the laws of the State of Delaware with its principal place of business in Bellevue, Washington. Omnipoint is authorized to do, and is doing, business within the State of California, and in this judicial district. Omnipoint is a wholly owned subsidiary of T-Mobile USA, Inc. ("T-Mobile"), also a Delaware corporation with its principal place of business in Bellevue, Washington. T-Mobile is licensed to and does do business within the State of California, including within this judicial district. Omnipoint is the holder of the FCC PCS and AWS licenses to provide CMRS services within the Southern California area. Omnipoint provides personal wireless services as defined under federal law and markets them in Southern California under the T-Mobile name. T-Mobile operates a national wireless network available to more than 280 million Americans across the country.
- 4. Defendant City of San Bernardino ("City") is a city of the State of California, located in this district.

- 5. Defendant Common Council of the City of San Bernardino is the governing and legislative body of the City.
- 6. Omnipoint is informed and believes, and based thereon alleges, that at all times mentioned herein, each of the defendants was the agent, joint venturer, partner, servant, and/or employee of each of the other defendants, and each was acting within the scope of its authority as such agent, joint venturer, partner, servant, and/or employee, with the permission and consent of the defendants, and each of them.

THE TELECOM ACT

- 7. By enacting the Telecom Act, Congress sought to promote the rapid deployment of advanced communications services and to make such services available everywhere in the country by creating a pro-competitive and de-regulated environment. In furtherance of this goal, the Telecom Act protects the ability of telecommunications service providers to deploy their systems nationwide and vests substantial jurisdiction over the national telecommunications system in the Federal Communications Commission ("FCC"). The Telecom Act also preempts state and local regulation, with few exceptions, by imposing numerous restrictions on local land use authority:
- (a) States and local governments cannot discriminate among providers of functionally equivalent services;
- (b) States and local governments cannot regulate placement, construction or modification of wireless service facilities on the basis of radio frequency "RF" emissions as long as the facilities comply with the FCC's RF emissions guidelines;
- (c) States and local governments must support denials in writing with substantial evidence contained in a written record.

THE IMPORTANCE OF THE TELECOM ACT

8. Wireless telephone service is essential to public safety and convenience. From 1996 to 2006, the number of wireless telephone users has increased more than fivefold -- from 44 million to more than 219 million wireless subscribers. There are now more wireless subscriptions than landline telephone subscriptions in the United States.

Sixty-two percent of all Americans and over 90% of those in the 20 to 49 age range own cell phones. For many Americans, cell phones have become an indispensable replacement for traditional landline telephones. As of 2005, approximately 5.5% of all Americans and 14% of 18 to 24 year olds lived in wireless-only households. Even when they maintain both types of telephone service, Americans are opting increasingly to use their cell phones over their landline telephones. From 1996 to 2004, Americans more than quadrupled their time specific takengon to their cell phones, while land the continuous of 160 the number of long-distance and local calls made over conventional landlines.

9. For Americans living in wireless-only homes and those outside of their homes, cell phones are often their only lifeline in emergencies. Since 1995, the number of 911 calls made by people using wireless phones has more than doubled, to over 50 million a year. Public safety agencies estimate that approximately 30% of the millions of 911 calls they receive daily are placed from cell phones, and the percentage is growing.

OMNIPOINT'S EFFORTS TO OBTAIN A PERMIT FROM THE CITY

- 10. On or about October 2, 2007, Omnipoint submitted an application to the City seeking a conditional use permit ("CUP") for the establishment of a wireless telecommunications facility at 1838 West Baseline Street, San Bernardino, California (the "Location"). The proposed wireless telecommunications facility would consist of a tower, camouflaged as a 70'0" palm tree, or "monopalm," and related equipment.
- 11. Prior to October 2, 2007, when Omnipoint applied for the subject permit, the City of San Bernardino had authorized the construction of three separate monopalm facilities at the Location. The third of these facilities was authorized by the City only 14 days after Omnipoint filed its application.
- 12. In order to approve a CUP, Section 19.36.050 of the City of San Bernardino Development Code ("Section 19.36.050") requires the Planning Commission to make the following findings:

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- (a) The proposed use is conditionally permitted within, and would not impair the integrity and character of the subject land use district and complies with all of the applicable provisions of the Development Code;
- (b) The proposed use is consistent with the General Plan;
- (c) The approval of the Conditional Use Permit for the proposed use is in compliance with the requirements of the California Environmental Quality Act and \$881 GAF9.20.03000 rotted Develop Marth Colle; Page 5 of 16
- (d) There will be no potentially significant negative impacts upon environmental quality and natural resources that could not be properly mitigated and monitored;
- (e) The location, size, design, and operating characteristics of the proposed use are compatible with the existing and future land uses within the general area in which the proposed use is to be located and will not create significant noise, traffic or other conditions or situations that may be objectionable or detrimental to other permitted uses in the vicinity or adverse to the public interest, health, safety, convenience, or welfare of the City;
- (f) The subject site is physically suitable for the type and density/intensity of use being proposed; and
- (g) There are adequate provisions for public access, water, sanitation, and public utilities and services to ensure that the proposed use would not be detrimental to public health and safety.
- After thoroughly reviewing the application and supporting materials, and 13. addressing the requirements of Section 19.36.050, the City staff submitted a report to the Planning Commission recommending that the Planning Commission approve Omnipoint's application. With regard to the requirements of Section 19.36.050, the City staff reported:

- (a) The site currently has two existing monopalm towers and equipment enclosures and was recently approved to have another monopalm tower.

 All of the facilities are or will be landscaped by a few live palm trees and shrubs. The proposal of an additional monopalm telecommunications facility would not alter the character of the site, and would therefore not impair the integrity and character of the subject land use district. In addition, the Camountaged relecommunications of acility ge 6 of 16 would comply with the applicable provisions of the Development Code.
- (b) The proposed tower is consistent with a number of General Plan goals and policies. General Plan Policy 9.8.1 (Utilities) provides for the continued development and expansion of telecommunication systems. General Plan Goal 2.2 (Land Use) promotes development that integrates with and minimizes impacts on surrounding land uses. Operation of the antenna and tower would not be apparent to the surrounding residential neighborhood, and would provide for continued development of the wireless telecommunications system. Finally, the new monopalm would also be consistent with Community Design Policy 5.2.4 for screening of above-ground support structures.
- (c) The approval of a Conditional Use Permit for the 70'0" monopalm wireless facility is in compliance with the requirements of CEQA and Development Code §19.20.030(6), in that the project is exempt from CEQA under Section 15303 for new construction of small structures.
- (d) The site is not located within an area identified by the General Plan as having potentially significant biological resources or other potentially sensitive natural resources. The property is already disturbed by two existing telecommunication towers and is surrounded by urban development. No potentially significant impacts on environmental quality or natural resources can be anticipated to result from the

proposed project. Therefore, no environmental mitigation would be necessary.

- (e) The site currently has two existing monopalm towers, two equipment enclosures and is landscaped by a few live palm trees. On October 16, 2007, the Planning Commission approved another monopalm tower and equipment enclosure. Therefore, the proposal is harmonious and compatible with existing fire flove proposal is harmonious and development within the land use district and general area. Currently, surrounding parcels to the north and northwest are developed with single-family houses and to the southwest and east are vacant properties. These surrounding properties are located within residential and commercial land use districts. Since the proposed project and related site improvements would be consistent with the existing uses on site, the proposed monopalm facility would not be detrimental to surrounding uses or adverse to the public interest, health, safety, convenience, or welfare of the City.
 - (f) Although the subject parcel is approximately 23,000 square feet in size, it has a narrow lot width of 50 feet and an extremely long lot depth of 460 feet. Due to the unusual lot dimensions, this parcel is not suitable for commercial development. However, the site is sufficient in size for the proposed telecommunications facility. The intensity of the proposed project would be negligible and would not negatively affect surrounding properties. The proposed monopalm site will be accessible by an existing 12' wide paved driveway from Baseline Street. Therefore, there are no physical constraints or conditions on the site that would prevent development of the project.
 - (g) The existing site currently has adequate provisions for public access, water, and public utilities and services. The proposed use will not create

additional demands for access, water, sanitation, or other public services. All necessary public and private utilities currently serve the site. Therefore, the proposed use will not be detrimental to public health and safety.

- Omnipoint's application. After eliciting public comments and considering the recommendation and report fifed by the City Staff, the Phanting Coincins in 2002 cented age 8 of 16 Omnipoint's request for a CUP, adopting the staff's recommended findings, as set forth above. Shortly thereafter, a project opponent appealed the Planning Commission's decision.
- of San Bernardino ("Council") considered the appeal from the Planning Commission's approval of Omnipoint's application. Despite the City staff's recommendation to deny the appeal and uphold the Planning Commission's approval of the CUP application, the Council voted, four to three, to reverse the Planning Commission's decision. So that City staff could prepare a report with recommended findings supporting the reversal, the Council continued the hearing to February 19, 2008.
- 16. As directed by the Council, the City staff prepared a second report, and on February 19, 2008, the Council adopted the findings and facts stated therein. Based on the statements from this second report, the Council attempted to justify its reversal on ambiguous aesthetic and general welfare grounds, among other grounds, stating that the wireless monopalm facility would

impair the integrity and character of the subject land use district, would not be compatible with existing land uses within the general area in which the project is proposed to be located, would create significant noise and other conditions that would be objectionable or detrimental to other permitted land uses in

the vicinity, and would be generally adverse to the public interest, safety, convenience, or welfare of the City.

FIRST CLAIM FOR RELIEF

(Violation of 47 U.S.C. § 332(c)(7)(B)(iii):

No Substantial Evidence – Against All Defendants)

- 17. Omnipoint incorporates herein by this reference, as though fully set forth, each and every allegation contained in paragraphs Portment 1sive. Filed 03/20/2008 Page 9 of 16
- 18. The denial of Omnipoint's CUP application was not supported by substantial evidence contained in a written record, and therefore violates 47 U.S.C. § 332(c)(7)(B)(iii). In addition, the defendants relied on grounds for which there is no support under state or local law.
- 19. Omnipoint has been injured by the above-described violation of the law, and cannot be adequately compensated in money damages for its injury.

SECOND CLAIM FOR RELIEF

(Violation of 47 U.S.C. § 332(c)(7)(B)(i)(I): Discrimination Among Providers of Functionally Equivalent Services – Against All Defendants)

- 20. Omnipoint incorporates herein by this reference, as though fully set forth, each and every allegation contained in paragraphs 1-16, inclusive.
- 21. Omnipoint is a commercial mobile radio services ("CMRS") provider, as defined by the Telecom Act, and provides broadband PCS service on a common carrier basis.
- 22. Omnipoint is presently in the process of attempting to deploy its network in the City of San Bernardino, by installation and operation of a functional and competitive infrastructure throughout the City.
- 23. Defendants have approved similar applications by Omnipoint's competitors, providers of functionally equivalent services, and there is no reasonable basis upon which to discriminate between Omnipoint and its competitors.

24. Omnipoint has been injured by the above-described violation of the law, and cannot be adequately compensated in money damages for its injury.

THIRD CLAIM FOR RELIEF

(Supremacy Clause - Against All Defendants)

- 25. Omnipoint incorporates herein by this reference, as though fully set forth, each and every allegation contained in paragraphs 1-24, inclusive.
- 26. The defendants actions described above whetate §§ BB2(c)(7)(b)(i)(I) of the Telecom Act, and are preempted by the Supremacy Clause of the United States Constitution.
- 27. Omnipoint has been injured by the above-described violation of the law, and cannot be adequately compensated in money damages for its injury.

FOURTH CLAIM FOR RELIEF

(Declaratory Judgment - Against All Defendants)

- 28. Omnipoint incorporates herein by this reference, as though fully set forth, each and every allegation contained in paragraphs 1-27, inclusive
- 29. An actual controversy exists between the parties in that Omnipoint has sought to exercise the rights described above and defendants have denied that Omnipoint has those rights, denied that their actions interfere with those rights, and have sought to exercise authority not vested in them in a manner that deprives Omnipoint of those rights. Moreover, the enforcement of the requirements described above places Omnipoint in a dilemma that it was the purpose of the Declaratory Judgment Act to ameliorate, in that compliance with the unlawful requirements imposed on Omnipoint will be costly and non-compliance may be even more costly. The validity of these requirements and defendants' actions are therefore ripe for review.
- 30. This controversy lies within the Court's jurisdiction because the rights in dispute arise under the laws of the United States, there is complete diversity between the parties, and the amount in controversy exceeds \$75,000.

FIFTH CLAIM FOR RELIEF

(Writ of Mandate – Against All Defendants)

- 31. Omnipoint incorporates herein by this reference, as though fully set forth, each and every allegation contained in paragraphs 1-30, inclusive.
- 32. By virtue of the acts and omissions described above, and the requirements imposed by defendants, defendants have abused their discretion, and have failed to comply with mandatory Regal and Repareus points. Filed 03/20/2008 Page 11 of 10
- 33. As a result of the defendants' failure to comply with their mandatory legal duties, and their abuse of discretion, Omnipoint has been injured in that it has been prevented from developing its telecommunications infrastructure in the City of San Bernardino. This injury continues, and will continue, unless and until defendants are compelled to authorize Omnipoint's facilities. Such facilities are necessary to provide full coverage and service to Omnipoint's customers within the City.
- 34. Omnipoint has a beneficial interest in the issuance of the writ of mandate as the applicant for the permit required to erect its facilities in the City. Omnipoint's rights and interests have been adversely affected, and its use and enjoyment of its rights have been denied, and will continue to be denied, until the requisite permit is issued. Omnipoint has met all lawful requirements for issuance of that permit and has no adequate remedy at law to obtain the permit. Omnipoint therefore is entitled to a writ of mandate by this Court compelling the defendants to issue to Omnipoint the requested CUP and all other permits necessary to the maintenance and operation of Omnipoint's wireless telecommunications facility.

PRAYER FOR RELIEF

WHEREFORE, plaintiff prays for judgment as follows:

1. On the First through Third Claims for Relief:

For a temporary restraining order, and preliminary and permanent injunctions prohibiting defendants from enforcing the requirements imposed upon the

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1	exercise of Omnipoint's legal rights, and compelling the defendants to comply with their		
2	obligations i	under the law	and issue the requested permit to Omnipoint.
3	2.	On the Fourt	th Claim for Relief:
4		For a declara	ation by the Court that the requirements imposed and relied upon
5	by the defen	dants, and the	e actions and omissions described above, violated the relevant
6	provisions o	f the Telecon	n Act and the Supremacy Clause of the United States
7	Constitution	Case 2:0	08-cv-01881-GAF-OP Document 1 Filed 03/20/2008 Page 12
8	3.	On the Fifth	Claim for Relief:
9		A writ of ma	andate compelling the defendants to comply with their legal duty
10	to issue the 1	requested peri	mit.
11	4.	On all Claim	s for Relief:
12		An award of	costs and reasonable attorneys' fees, and all other relief that the
13	Court may d	eem just and	proper.
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15	Dated: Marc	h 20, 2008	NOSSAMAN, GUTHNER, KNOX & ELLIOTT, LLP JOHN L-FLYNN-HI
16			
17			By: John J. Flynn III
18			Attorneys for Plaintiff
19			OMNIPOINT COMMUNICATIONS, INC.
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UNITED STATES DISTRICT COURT CENTRAL DISTRICT OF CALIFORNIA

NOTICE OF ASSIGNMENT TO UNITED STATES MAGISTRATE JUDGE FOR DISCOVERY

This case has been assigned to District Judge Gary A. Feess and the assigned discovery Magistrate Judge is Oswald Parada. Case 2:08-cv-01881-GAF-OP Document 1 Filed 03/20/2008 Page 13 of 1
Case 2:08-cv-01881-GAF-OP Document 1 Filed 03/20/2008 Page 13 of 1 The case number on all documents filed with the Court should read as follows:
CV08- 1881 GAF (OPx)
Pursuant to General Order 05-07 of the United States District Court for the Central District of California, the Magistrate Judge has been designated to hear discovery related motions.
All discovery related motions should be noticed on the calendar of the Magistrate Judge
NOTICE TO COUNSEL
A copy of this notice must be served with the summons and complaint on all defendants (if a removal action is filed, a copy of this notice must be served on all plaintiffs).
Subsequent documents must be filed at the following location:
[X] Western Division 312 N. Spring St., Rm. G-8 Los Angeles, CA 90012 Southern Division 411 West Fourth St., Rm. 1-053 Santa Ana, CA 92701-4516 Eastern Division 3470 Twelfth St., Rm. 134 Riverside, CA 92501
Failure to file at the proper location will result in your documents being returned to you.

John J. Flynn III (SBN 76419) Nossaman Guthner Knox & Elliott, LL

18101 Von Karman Avenue, Suite 1800 Irvine, California 92612 (949) 833-7800

UNITED STATES DISTRICT COURT

CENTRAL DISTRIC	CT OF CALIFORNIA
OMNIPOINT COMMUNICATIONS, INC., a Delaware corporation, d/b/a/ T-MOBILE, Case 2:08-cv-01881-GAF Plaintiff(s) v. CITY OF SAN BERNARDINO, COMMON COUNCIL OF THE CITY OF SAN BERNARDINO; and DOES 1-10, inclusive. Defendant(s)	CV08-01881 GAF (OPx) -OP Document 1 Filed 03/20/2008 Page 14 of 10
	e with this court and serve upon plaintiff's attorney, whose address is: P, 18101 Von Karman Avenue, Suite 1800,
claim which is herewith served upon you within 20	amended complaint counterclaim cross- days after service of this Summons upon you, exclusive default will be taken against you for the relief demanded
Date: MAR 2 0 2008	By: Deputy Clerk Seal of the Courty 1144

UNITED STATES DISTRICT COURT, CENTRAL DISTRICT OF CALIFORNIA

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I(a) PLA	INTIFFS (Check b	ox if you are representing yourself)			ENDANTS	· · · · · · · · · · · · · · · · · · ·	
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corporation, d/b/a				TY OF SAN BERN	ARDINO, COMMO	ON COUNCIL OF	
corporation, d/b/a			THE	E CITY OF SAN	BERNARDINO		
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(C) Attorneys (Firm Name, Address and Telephone Number. If you are representing you			senting your		Bys (If Known)		
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FOR OFFICE USE ONLY: Case Number CV08-01881 GAF (OPx)

CIVIL COVER SHEET Page 1 of 2 CCD-JS44

If yes, list case number(s):

UNITED STATES DISTRICT COURT, CENTRAL DISTRICT OF CALIFORNIA CIVIL COVER SHEET

AFTER COMPLETING THE FRONT SIDE OF FORM CV-71, COMPLETE THE INFORMATION REQUESTED BELOW.

VIII(b). RELATED CASES	: Have any cas	ses been previously filed that are related to the present case? X No Yes		
If yes, list case number(s):		12 110 103		
` '	lated if a previ	iously filed case and the present case:		
(Check all boxes that apply)	A. Arise f B. Call fo C. For oth D. Involve in a, b	from the same or closely related transactions, happenings, or events; or redetermination of the same or substantially related or similar questions of law and fact; or ner reasons would entail substantial duplication of labor if heard by different judges; or the same patent, trademark or copyright, and one of the factors identified above or c also is present.		
IX. VENUE: List the California		2:08-cv-01881-GAF-OP Document 1 Filed 03/20/2008 Page 16 o		
Check here if the U.S Delaware	government, i	State if other than California, in which EACH named plaintiff resides (Use an additional sheet if necessar ts agencies or employees is a named plaintiff.		
List the California County, or Check here if the U.S San Bernardino Cou	government, it	han California, in which EACH named defendant resides. (Use an additional sheet if necessary). Its agencies or employees is a named defendant.		
List the California County, Note: In land condemnation	or State if othe	r than California, in which EACH claim arose. (Use an additional sheet if necessary) location of the tract of land involved.		
San Bernardino Cou	inty			
X. SIGNATURE OF ATTOR	NEY (OR PRO			
September 1974, is required and initiating the civil docket	pursuant to Log sheet. (For mo	John J Frynn III 3-44) Civil Cover Sheet and the information contained herein neither replace nor supplement the ers as required by law. This form, approved by the Judicial Conference of the United States in cal Rule 3-1 is not filed but is used by the Clerk of the Court for the purpose of statistics, venue re detailed instructions, see separate instructions sheet.)		
Key to Statistical codes relation	ng to Social Se	curity Cases:		
Nature of Suit Code	Abbreviatio	n Substantive Statement of Cause of Action		
861	HIA	All claims for health insurance benefits (Medicare) under Title 18, Part A, of the Social Security Act, as amended. Also, include claims by hospitals, skilled nursing facilities, etc., for certification as providers of services under the program. (42 U.S.C. 1935FF(b))		
862	BL	All claims for "Black Lung" benefits under Title 4, Part B, of the Federal Coal Mine Health and Safety Act of 1969. (30 U.S.C. 923)		
863	DIWC	All claims filed by insured workers for disability insurance benefits under Title 2 of the Social Security Act, as amended; plus all claims filed for child's insurance benefits based on disability. (42 U.S.C. 405(g))		
863	DIWW	All claims filed for widows or widowers insurance benefits based on disability under Title 2 of the Social Security Act, as amended. (42 U.S.C. 405(g))		
864	SSID	All claims for supplemental security income payments based upon disability filed under Title 16 of the Social Security Act, as amended.		
865	RSI	All claims for retirement (old age) and survivors benefits under Title 2 of the Social Security Act, as amended. (42 U.S.C. (g))		

CIVIL COVER SHEET

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